# CENTRE FOR INDEPENDENT LIVING IN TORONTO (C.I.L.T.) INC.

# **Financial Control and Accounting Policy**

### 1. Introduction

- 1.1. The following is a policy of the Board of Directors on financial control and accounting at CILT. It is intended to set out the Board's basic requirements of CILT's Executive Director and to provide other guidance with respect to financial control and accounting.
- 1.2. The Board may provide additional requirements or guidance (or may override specific provisions of this policy) by resolution at a duly-constituted meeting of the Board of Directors.

#### 2. Finance Committee

- 2.1. The Board may appoint a Finance Committee to be responsible to the Board for:
  - advising on financial and accounting policies and procedures,
  - advising on short-term or strategic planning with respect to CILT's finances,
  - monitoring the budgeting and reporting processes,
  - reviewing internal financial control policies and procedures,
  - carrying out the duties set out in the CILT Investment Policy, and
  - when time permits, reviewing quarterly financial statements and the audited financial statements prior to presentation to the Board.
- 2.2. The Executive Director shall advise the committee and shall report any errors which may result in material misstatement in the financial statements and any fraud to the committee.
- 2.3. In the absence of a Finance Committee, the duties listed above shall devolve to the Executive Committee or other committee that the Board may appoint to be responsible for the duties.

# 3. Budgeting

- 3.1. The Board of Directors shall be responsible for providing the strategic planning and any other directions required by the Executive Director to prepare an annual budget.
- 3.2. The Executive Director shall be responsible for preparing an annual budget consistent with the strategic plan or other directions provided by the Board. The budget shall also be prepared in a manner consistent with the requirements of CILT's funders (including any agreement which requires that CILT have an annual balanced budget in each fiscal year).
- 3.3. The annual budget shall consist of an operating budget and, when appropriate, a capital and/or a one-time funding budget.
- 3.4. The operating budget shall be divided into significant programs or projects to be determined by the Executive Director but shall include a "core operations" category comprising CILT's on-going programs and administrative functions. The budget shall also include a written commentary giving the following information:
  - the goals and objectives for the coming year as reflected in the budget,
  - the status of funding grants or other income estimates,
  - an explanation of substantial changes in budgeted revenue and expenses relative to the previous budget year, and

- an anonymized summary of the salary schedule and an explanation of any significant changes in it.
- 3.5. The capital and/or one-time funding budget (if any) shall include a list of proposed capital or one-time funding projects, budgeted amounts for each, funding sources for each, and a commentary giving the rationale and description of each.
- 3.6. A draft annual budget prepared by the Executive Director shall be presented to the Board no later than the first Board meeting of the fiscal year (first meeting after April 1<sup>st</sup>). The Board shall approve an annual budget at that meeting or as soon thereafter as possible.
- 3.7. During any period of a fiscal year for which an annual budget has not yet been approved, the following rules shall apply until a budget is approved:
  - all revenue lines to be the lesser of
    - $\circ$  the equivalent revenue lines in the previous year's budget or
    - o any known or anticipated decreased revenue amount,
  - all expense lines to be the lesser of
    - $\circ$   $\;$  the equivalent expense lines in the previous year's budget or
    - o any known or anticipated decreased expense amount;
  - Board to be advised of any expense lines that must be increased by law or other external obligation; and
  - no salary increases or changes in staffing complement without approval by Board.
- 3.8. The approved budget may be amended by the Board at a duly-constituted meeting at any time during the fiscal year.

#### 4. Financial reporting

- 4.1. The Executive Director shall be responsible for providing interim financial statements to the Board during each fiscal year and for reporting to the Board on CILT's financial position and activities.
- 4.2. Financial statements shall be presented quarterly for at least the following periods
  - the six months ending on September 30<sup>th</sup>,
  - the nine months ending on December 31<sup>st</sup>, and
  - the fiscal year ending on March 31<sup>st</sup>

and should be presented within two months of the end of the period reported (e.g., results up to September 30<sup>th</sup> should be reported to Board at the November meeting).

- 4.3. The statements shall include a balance sheet, income statement, and variance reports. The income statement and variance reports shall be consistent with budget presentation (i.e., same line items and same programs and projects).
- 4.4. In the variance reports, dollar variances shall be expressed using the formula:

Year-To-Date (YTD) Actual – YTD Budget = \$ Variance. Percentage variances shall be expressed using the formula: YTD Actual ÷ YTD Budget x 100 = % Variance.

- 4.5. In the variance reports, a written commentary shall be provided for all line items having either
  - a dollar variance greater than plus or minus \$50,000 or
  - a percentage variance greater than 120% or less than 80%.

# 5. Internal financial controls

- 5.1. The Executive Director shall be responsible for implementing a system of internal financial controls which are intended
  - to protect CILT's assets;
  - to minimize the risk of error (resulting in material misstatement in the financial statements);
  - to minimize the risk of fraud; and
  - to ensure compliance with accounting standards, legislation, and funders requirements with respect to finance.
- 5.2. One of the key features of internal financial controls is the principle of "segregation of duties" which ensures that no single individual has sole responsibility for any single transaction from authorization to completion and review. While it is recognized that complete separation of duties is difficult in a small organization like CILT, the following sections of this policy include some basic requirements for the segregation of duties at CILT.

### 6. Purchasing

- 6.1. For the purposes of this policy, "purchases" shall be understood to include
  - purchases of goods and services,
  - pre-payment or reimbursement of expenses for travel, milage, conference fees, meals, catering, etc.,
  - program and project disbursements (such as grants, research, honoraria, travel allowances, etc.),
  - legal settlements, fines and penalties, and
  - other financial obligations (such as leases).
- 6.2. All purchases at CILT shall be subject to the following two levels of financial control: "authorization to purchase" and "approval for payment".
  - Authorization to purchase must be obtained before any commitment to a purchase is made. Authority to purchase shall be understood to include responsibility for deciding if the purchase is within budget and for ensuring that relevant procurement procedures are followed.
  - Approval for payment must be obtained before payment of a purchase is processed. Approval of the payment for a purchase shall be understood to include responsibility for ensuring that the purchase has been duly authorized, and attesting that purchased goods have been received, purchased services have been rendered, expenses incurred, and disbursements and other financial obligations are due.
- 6.3. The Executive Director shall be responsible for authorizing purchases and for approving payment of purchases (excepting purchases of \$50,000 or more as noted below), and for ensuring that all purchases, payments and related liabilities are correctly recorded as to account, amount, and period.
- 6.4. The Executive Director may delegate responsibility to authorize purchases or to approve payment of purchases to other staff members or committees subject to the following.
  - The delegation shall be documented in the position's job description or in a written agreement with the incumbent or in the terms of reference of the committee.

- The responsibility to authorize purchases and/or approve payment shall be delegated only for specified programs or projects or administrative functions, or for specific budget expense lines, and/or for amounts up to specified dollar limits.
- The delegated responsibility to authorize purchases shall be exclusive (i.e., two people should never have authority over spending of the same funds).
- The Board shall be advised of any delegations to authorize purchases and to approve payments.
- To the greatest extent possible, staff should not be delegated both to authorize purchases and to approve payment of the same purchases.
- 6.5. All purchases shall be consistent with the requirements of CILT's funders (including any agreement which requires the acquisition of supplies, equipment or services over a set value through a competitive process).
- 6.6. Purchases shall be made through the following means and free from any perceived or undeclared conflict of interest of staff, Board members and donors:

Burchasos of goods	non conculting	, convicos and	construction
Purchases of goods,	non-consulting	services unu	construction

Total Purchase Value	Means of Purchase
\$0 up to but not including \$25,000	Purchase authorization as defined in paragraphs 6.3 and 6.4 above
\$25,000 up to but not including \$121,200	Invitational competitive process (at least three (3) independent quotes)
\$121,200 or more	Open competitive process

#### Purchases of consulting services

Total Purchase Value	Means of Purchase
\$0 up to but not including \$121,200	Invitational competitive process (at least three (3) independent quotes)
\$121,200 or more	Open competitive process

This provision does not apply to direct subsidies paid to the intended beneficiaries of a funding program and project (such as the Direct Funding or PSW Training programs) or to routine payroll-related remittances.

- 6.7. Purchases (as defined in paragraph 6.1 above) of \$50,000 or more shall be authorized by the Board or by at least two of the signing officers (as defined by CILT's By-laws) who are also Board members. Such authorizations may be obtained by exchange of e-mails. This provision does not apply to direct subsidies paid to the intended beneficiaries of a funding program and project (such as the Direct Funding or PSW Training programs), to routine payroll-related remittances, or capital or one-time purchases specifically identified in the approved budget, but the Executive Director shall be responsible to ensure that such programs have appropriate processes in place for authorizing and approving purchases.
- 6.8. A chart showing the segregation of duties for purchasing is attached as Appendix A.

# 7. Payroll

7.1. The Executive Director shall be responsible for ensuring that

- before any hiring commitment is made, the commitment is within budget and relevant recruitment policies and procedures have been followed;
- salaries and wages are paid in a manner consistent with the budget approved by the Board;
- salaries and wages are paid for work performed;
- benefits and entitlements are paid or granted in a manner consistent with personnel policies approved by the Board or required by statute; and
- remittances are made as required by policy or statute.
- 7.2. The Executive Director may delegate some or all of the above responsibilities to other staff subject to the following.
  - The delegation shall be documented in the position's job description or in a written agreement with the incumbent.
  - The Board shall be advised of any such delegations.
- 7.3. A chart showing the segregation of duties for payroll is attached as Appendix B.

#### 8. Grants, donations & other revenue

- 8.1. The Executive Director shall be responsible for ensuring that
  - grants from CILT's major funders are received per the funding agreement and deposited to CILT's bank accounts;
  - incoming cash and cheques are immediately secured at point of receipt, independently reported, and promptly deposited;
  - all grants, donations, and other revenue are recorded properly in CILT's accounts as to account, amount, and period; and
  - proper receipts are issued for donations and other revenues received.
- 8.2. The Executive Director may delegate some or all of the above responsibilities to other staff subject to the following.
  - The delegation shall be documented in the position's job description or in a written agreement with the incumbent.
  - The Board shall be advised of any such delegations.

#### 9. Methods of payment & signing authority

- 9.1. The following are the only methods of payment permitted at CILT:
  - cheques (pre-printed, coded cheque forms only) signed by two authorized signing officers,
  - e-transfers approved by the Executive Director and the Senior Manager, HR/Operations,
  - bank drafts issued on instructions signed by two authorized signing officers,
  - electronic fund transfers (EFTs) subject to the following:
    - EFTs shall be used only for routine batch disbursements of program funding (such as the Direct Funding program) and for payroll;

- EFTs shall be based on data files authorized and approved by the Executive Director or by the staff members delegated to authorize and/or approve; and
- the EFT data upload and release process shall be governed by procedures established by the Executive Director to ensure funds are disbursed as approved;
- corporate credit cards subject to controls and procedures approved by the Executive Director;
- pre-authorized automatic withdrawal (AWDs) subject to the following:
  - AWDs shall be used only for payment of goods and services and of other financial obligations (such as leases); and
  - AWDs arrangements shall be limited to routine periodic payments of amounts subject to the control of the Executive Director or the staff members delegated to authorize and/or approve to purchases; and
- petty cash subject to controls and procedures approved by Executive Director.
- 9.2. In addition to those signing officers specified in CILT's Bylaws, the Board may authorize other management staff recommended by the Executive Director to sign cheques or approve EFTs subject to the following.
  - Such authorization shall be documented in the position's job description or in a written agreement with the incumbent.
  - The signing authority shall be delegated only for specified programs or projects or administrative functions, or for specific budget expense lines, and/or for amounts up to specified dollar limits.
  - To the greatest extent possible, staff should not be delegated both to approve payment of purchases or payroll and to sign cheques or approve EFTs in payment of the same purchases or payroll.
- 9.3. All signing officers are responsible to ensure that each purchase and payroll has been duly approved for payment.
- 9.4. No signing officer shall sign a cheque or approve an EFT payable to him or herself (excepting as part of a routine payroll or program disbursement) which he or she has also approved for payment.

# 10.Reserve funds

- 10.1. Reserve Funds have been accumulated since 1991 from various sources such as proceeds from fundraising events, productive enterprises and interest.
- 10.2. The Reserve Funds are intended to be used only to cover expenses which are extraordinary and one-time in nature and for which funds cannot be provided through the operating budget or other funding sources. Such uses may include
  - capital items such as moving costs, improvements and repairs to rental space, the addition
    or improvement of accessibility features such as electric door openers or other unfunded
    devices or features required to accommodate disability,
  - severance packages, vacation pay, legal or consultants' fees, rent, and other program closure costs in the event that expected funding is not forthcoming, or

- special programs that benefit CILT and its community, where other funding might not be available but where the program is clearly needed to assist persons with a disability wanting to live and work independently in the community.
- 10.3. The use of these reserve funds must be approved by the Board of Directors.

#### 11.Significant accounting policies

11.1. The following are CILT's significant accounting policies.

- Receipts for all government grants shall be recorded in the financial statements on an accrual basis.
- CILT shall capitalize all capital acquisitions and record the net amounts as a capital reserve; CILT may also expense capital acquisitions purchased with contributions from funders and record the amounts as a "capital contributions from funders" liability.
- CILT shall use the deferral method of accounting with respect to contributions.
- CILT will not account for contributed materials and services.
- Amortization of furniture and equipment shall be provided for on a straight-line basis over five years; computers for 5 years; and leasehold improvements over 8 years.
- CILT's capital shall be the balance maintained in its Unrestricted Net Assets. CILT's primary
  objective shall be to invest its capital in a manner that will allow it to continue as a going
  concern and comply with its stated objectives. Capital shall be invested under the direction
  of the Finance Committee subject to the objectives set out in the CILT Investment Policy.

#### 12.Policy Review

12.1. This Policy is subject to review by the Board on a schedule determined as part of the Board's policy review practices.

Version	Date	Initiated by	Approval	Change description
1	Apr 12, 2012	Executive Committee	Board of Directors	New policy
2	May 8, 2015	Executive Director		6.6 added
3	Aug 6, 2020	Executive Committee	Board of Directors	Various
4	Aug 5, 2021	Executive Committee	Board of Directors	<ul><li>6.6 amended (at least 2 estimates)</li><li>9 amended (corporate credit card)</li><li>10 added</li><li>Other miscellaneous edits</li></ul>
5	Mar 23, 2023	Finance Committee	Board of Directors	Routine review Re-write of 2 and 10

Version Control History

6	May 29, 2025	Finance Committee	Approved by the Board of Directors	Routine review & wording changes 4.5 amended
				6.1 amended to increase E/D's purchasing limit from \$25K to \$50K
				6.6 & 6.7 amended

# Appendix A

# Chart of the segregation of duties for purchasing

Purchases	Authorization	Approval for payment	Signing authority
Purchases of \$50,000 or more excepting direct subsidies paid to the intended beneficiaries of a			
funding program and project (such as the Direct Funding or PSW Training programs)			
All programs	Board of Directors or at	Executive Director or	Executive Director and
	least two of the signing	designate	any other signers
	officers who are also		
	Board members		
Purchases of less than \$	50,000 and all direct subsi	dies paid to the intended	beneficiaries of a
funding program and pro	oject (such as the Direct F	unding or PSW Training pr	ograms)
Administration	Executive Director	Executive Director	Executive Director and
		and/or Senior	any other signers
		Manager,	
		HR/Operations	
Core program	Executive Director	Executive Director	Executive Director and
		and/or Senior	any other signers
		Manager, IL Programs	
Direct Funding	Executive Director	Executive Director	Executive Director and
program		and/or Senior	any other signers
		Manager, DF Program	
		or designate	
PSW Training program	Executive Director	Executive Director	Executive Director and
		and/or Senior	any other signers
		Manager,	
		HR/Operations	
ASAC Program	Executive Director	Executive Director	Executive Director and
		and/or Senior	any other signers
		Manager, ASAC	
		Program	

Purchases shall be understood to include

- purchases of goods and services,
- payment of expenses (such as travel, conferences, etc.),
- program and project disbursements (such as grants, research, honoraria, travel allowances, etc.),
- legal settlements, fines and penalties, and
- other financial obligations (such as leases).

For purchases,

- Authorization means that, before any purchase commitment is made, the designated person is responsible for deciding if the purchase is within budget and for ensuring that relevant procurement procedures are followed;
- Approval for payment means that, before a purchase payment is processed, the designated person is responsible for ensuring that the purchase has been duly authorized, and attesting that purchased goods have been received, purchased services have been rendered, expenses incurred, and disbursements and other financial obligations are due; and
- **Signing authority** means that, before signing a cheque or approving any other method of payment, the designated person is responsible to ensure that each purchase has been duly approved for payment.

# Appendix B

# Chart of the segregation of duties for payroll

Payroll	Authorization	Approval for payment	Signing authority
Administration and all	Executive Director	Senior Manager,	Senior Manager,
programs		HR/Operations	HR/Operations

For payroll,

- Authorization means that, before any hiring commitment is made, the designated person is responsible for deciding if it is within budget and for ensuring that relevant recruitment policies and procedures are followed;
- **Approval for payment** means that, before a payroll disbursement is processed, the designated person is responsible for ensuring that
  - salaries and wages are paid in a manner consistent with the budget approved by the Board,
  - o salaries and wages are paid for work performed,
  - benefits and entitlements are paid or granted in a manner consistent with personnel policies approved by the Board or required by statute, and
  - remittances are made as required by policy or statute; and
- **Signing authority** means that, before signing a cheque or approving any other method of payment, the designated person is responsible to ensure that each payroll disbursement has been duly approved for payment.